

ORDINANCE NO. 1405

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ARCATA ADDING ARTICLE 5—STATE VIDEO SERVICE FRANCHISES, TO CHAPTER 4—CABLE SYSTEMS AND OPEN VIDEO SYSTEMS, OF TITLE VI—BUSINESS, PROFESSIONS AND TRADES OF THE ARCATA MUNICIPAL CODE TO IMPLEMENT PROVISIONS OF THE DIGITAL INFRASTRUCTURE AND VIDEO COMPETITION ACT OF 2006, (CALIFORNIA PUBLIC UTILITIES CODE, SECTION 5800, *ET SEQ.*)

The City Council of the City of Arcata does ordain as follows:

Section 1: The City Council of the City of Arcata hereby adds Article 5—State Video Service Franchises, to Chapter 4—Cable Systems and Open Video Systems, of Title VI—Business, Professions and Trades, Sections 6560-6567 of the Arcata Municipal Code.

ARTICLE 5. STATE VIDEO SERVICE FRANCHISES

SEC. 6560. General Provisions.

- A. Purpose. This Section is applicable to video service providers who have been awarded a state video franchise under the California Public Utilities Code section 5800, *et seq.* [the Digital Infrastructure and Video Competition Act of 2006 (“DIVCA”)], to provide cable or video services in any location(s) within the incorporated boundaries of the City. It is the purpose of this Section to implement within the incorporated boundaries of the City the provisions of DIVCA and the rules of the California Public Utilities Commission promulgated thereunder that are applicable to a “local franchising entity” or a “local entity” as defined in DIVCA.
- B. Rights Reserved.
 - 1. The rights reserved to the City under this Article 5 are in addition to all other rights of the City, whether reserved by this Title VI or authorized by law, and no action, proceeding or exercise of a right shall affect any other rights which may be held by the City.
 - 2. Except as otherwise provided by DIVCA, a state franchise shall not include, or be a substitute for:
 - a. Compliance with applicable requirements for the privilege of transacting and carrying on a business within the City, including, but not limited to, compliance with the conditions that the City may establish before facilities may be constructed for, or providing, non-video services;
 - b. Any permit or authorization required in connection with operations on or in public rights-of-way or public property, including, but not limited to, encroachment permits, street work permits, pole attachment permits and street cut permits; and

- c. Any permit, agreement or authorization for occupying any other property of the City or any private person to which access is not specifically granted by the state franchise.
- 3. No permit issued by the City to a state franchise holder is itself a franchise, nor shall any permit create a vested right that would prohibit the City from revoking or amending the permit.
- C. Compliance with City Ordinances. Nothing contained in Sections 6560 through 6567 shall be construed so as to exempt a state franchise holder from compliance with all ordinances, rules or regulations of the City now in effect or which may be hereafter adopted which are consistent with these Sections 6560 through 6567 or California Public Utilities Code section 5800, *et seq.*, or any obligations under any franchise issued by the City insofar as those obligations may be enforced under California Public Utilities Code section 5800, *et seq.*
- D. Compliance with DIVCA. When a video service provider holding a state franchise provides notice to the City pursuant to § 5840(n) of the California Public Utilities Code that it is commencing to provide video service to the City, a holder of a local franchise is entitled to seek a state franchise pursuant to § 5930(c) of the California Public Utilities Code and upon issuance of a state franchise by the California Public Utilities Commission for the franchise area the local franchise shall terminate.

SEC. 6561. Definitions.

- A. Definitions Generally—Interpretation of Language. For purposes of Sections 6560 through 6567 the following terms, phrases, words, and their derivations shall have the meaning given in this Section. Words not defined in this Section shall have the same meaning as established in: (1) DIVCA, and if not defined therein, (2) California Public Utilities Commission rules implementing DIVCA, and if not defined therein, (3) the Federal Communications Act of 1934, as amended, 47 USC § 521, *et. seq.*, and if not defined therein, (4) their common and ordinary meaning. When not inconsistent with the context, words used in the present tense include the future, words in the plural number include the singular number, words in the singular number include the plural number, and "including" and "include" are not limiting. The words "shall" and "will" are always mandatory, but the use of those terms grants no private rights to any person with respect to the City. References to governmental entities (whether persons or entities) refer to those entities or their successors in authority. If specific provisions of law referred to herein are renumbered, then the reference shall be read to refer to the renumbered provision. References to laws, ordinances or regulations shall be interpreted broadly to cover government actions, however nominated, and include laws, ordinances and regulations now in force or hereinafter enacted or amended.

1. "Gross revenues," means all revenues actually received by the holder of a state franchise or its affiliates that are derived from the operation of the holder's network to provide cable service or video service within the incorporated areas of the City.
2. "PEG access," or "PEG" means the availability of a cable or state franchise holder's system for public, educational, or governmental use by various agencies, institutions, organizations, groups, and individuals, including organizations, groups, or individual members of the general public, educational institutions, and the City and its designated access providers, to acquire, create, and distribute programming not under a state franchise holder's editorial control.
3. "State franchise holder" means a cable operator or video service provider that has been issued a franchise by the California Public Utilities Commission to provide cable service or video service, as those terms are defined in California Public Utilities Code § 5830, within any portion of the incorporated limits of the City.

SEC. 6562. Franchise Fees.

- A. State Franchise Fees. Any state franchise holder operating within the incorporated areas of the City shall pay to the City a state franchise fee equal to five percent (5%) of gross revenues that may be subject to a franchise fee under California Public Utilities Code § 5860.
- B. Payment of Franchise Fees. The state franchise fee required pursuant to this Section 6562 shall be paid quarterly, in a manner consistent with California Public Utilities Code § 5860. The state franchise holder shall deliver to the City, by check or other means, which shall be agreed to by the City, a separate payment for the state franchise fee not later than forty-five (45) days after the end of each calendar quarter. Each payment made shall be accompanied by a report, detailing how the payment was calculated, and shall include such additional information on the appropriate form as designated by the City.
- C. Examination of Business Records. The City may examine the business records of the holder of a state franchise in a manner consistent with California Public Utilities Code § 5860(i).
- D. Late Payments. In the event a state franchise holder fails to make payments required by this Section 6562 on or before the due dates specified herein, the City shall impose a late charge at the rate per year equal to the highest prime lending rate during the period of delinquency, plus one percent (1%).

SEC. 6563. Customer Service.

- A. Customer Service Standards. A state franchise holder shall comply with Sections 53055, 53055.1, 53055.2 and 53088.2 of the California Government Code; the FCC customer service and notice standards set forth in Sections 76.309, 76.1602, 76.1603, and 76.1619 of Title 47 of the Code of Federal Regulations; Section 637.5 of the California Penal Code; the privacy standards of Section 551 of Title 47 of the United States Code; and, to the extent consistent with DIVCA, all other applicable state and federal customer service and consumer protection standards pertaining to the provision of video service, including any such standards hereafter adopted. In case of a conflict, the stricter standard shall apply. All customer service and consumer protection standards under this paragraph shall be interpreted and applied to accommodate newer or different technologies while meeting or exceeding the goals of the standards.
- B. Penalties for Violations of Standards. The City shall enforce the compliance of state franchise holders with respect to the state and federal customer service and consumer protection standards set forth in this Section 6563. The City will provide a state franchise holder with a written notice of any alleged material breaches, as defined in California Public Utilities Code § 5900, of applicable customer service or consumer protection standards, and will allow the state franchise holder 30 days from the receipt of the notice to remedy the specified material breach. Material breaches not remedied by a state franchise holder within the 30-day time period, irrespective of the number of customers affected, will be subject to the following penalties to be imposed by the City:
1. For the first occurrence of a material breach, a fine of \$500 may be imposed for each day the violation remains in effect, not to exceed \$1,500 for each violation.
 2. For a second material breach of the same nature within 12 months, a fine of \$1,000 may be imposed for each day the violation remains in effect, not to exceed \$3,000 for each violation.
 3. For a third material breach of the same nature within 12 months, a fine of \$2,500 may be imposed for each day the violation remains in effect, not to exceed \$7,500 for each violation.
- C. Any penalties imposed by the City shall be imposed in a manner consistent with California Public Utilities Code § 5900.

SEC. 6564. Permits and Construction.

- A. Except as expressly provided in this Section 6564, all provisions of Title VII—Public Works, Chapter 1—Streets and Sidewalks of the Arcata Municipal Code,

and all City administrative rules and regulations developed pursuant to any of these provisions, as now existing or as hereafter amended, shall apply to all work performed by or on behalf of a state franchise holder on any City public rights-of-way, public property, or City easement.

- B. Permits. Prior to commencing any work for which a permit is required by Title VII, Chapter 1 of the Arcata Municipal Code, a state franchise holder shall apply for and obtain a permit in accordance with the provisions of said Chapter 1 and shall comply with all other applicable laws and regulations, including but not limited to all applicable requirements of Division 13 of the California Public Resources Code, section 21000, *et seq.* (the California Environmental Quality Act).
- C. The City Manager or his designee shall either approve or deny state franchise holder's application for any permit required under Title VII, Chapter 1 within sixty (60) days of receiving a completed permit application from the state franchise holder.
- D. If the City Manager or his designee denies a state franchise holder's application for a permit, the City Manager or his designee shall, at the time of notifying the applicant of denial, furnish to the applicant a detailed explanation of the reason or reasons for the denial.
- E. A state franchise holder that has been denied a permit by final decision of the City Manager or his designee, may appeal the denial to the City Council. Upon receiving a notice of appeal, the City Council shall take one of the following actions:
 - 1. Affirm the action of the City Manager or his designee without any further hearing; or
 - 2. Refer the matter back to the City Manager or his designee for further review, with or without instructions.
- F. In rendering its decision on the appeal, the City Council shall not hear or consider any argument or evidence of any kind other than the record of the matter received from the City Manager or his designee unless the City Council is itself conducting a public hearing on the matter.
- G. The issuance of a permit is not a franchise, and does not grant any vested rights in any location in the public rights-of-way, or in any particular manner of placement within the rights-of-way. Without limitation, a permit to place cabinets and similar appurtenances aboveground may be revoked and the permittee required to place facilities underground, in accordance with applicable law.

SEC. 6565. Emergency Alert System.

Each state franchise holder shall comply with the emergency alert system requirements of the Federal Communications Commission in order that emergency messages may be distributed over the state franchise holder's network. As such capability was required under local franchises in effect in the City on January 1 to December 30, 2006, and as consistent with Public Utilities Code § 5880, each state franchise holder shall install and maintain equipment to allow the Humboldt County Emergency Management Office to air audio and video messages on the video system to alert Subscribers to emergency situations. This capability shall be remotely activated without the assistance of the state franchise holder and shall allow a representative of the City to override the audio and video on all channels, except those where Grantee has, consistent with FCC regulations, agreed with the broadcaster, not to override the channel for EAS messages.

SEC. 6566. Public, Educational, and Government Access Channel Capacity, Support, Interconnection, and Signal Carriage

A. PEG Channel Capacity.

1. A state franchise holder shall designate a sufficient amount of capacity on its network to allow the provision of four (4) PEG channels to satisfy the requirement of Section 5870 of the California Public Utilities Code, within the time limits specified therein.
2. A state franchise holder shall provide an additional PEG channel when the City satisfies the standards set forth in Section 5870(d) of the California Public Utilities Code or any entity designated by the City to manage one or more of the PEG channels.

B. PEG Support.

1. Amount of PEG Support Fee. Any state franchise holder shall pay to the City—or if directed by the City, to the City's designated PEG provider—a PEG fee equal to three percent (3%) of gross revenues, an amount equivalent to the level of PEG funding remitted by the incumbent cable operator to the City's designated PEG provider during the period of January 1, 2006, to December 30, 2006.
2. The PEG support fee shall be used for PEG activities, in a manner that is consistent with the terms of the incumbent cable operator's franchise during the period of January 1, 2006, to December 30, 2006, and settlements.
3. A state franchise holder shall remit the PEG support fee quarterly, within forty-five days after the end of each calendar quarter. Each payment made shall be accompanied by a summary, detailing how the PEG support fee was calculated.
4. In the event that a state franchise holder fails to pay the PEG support fee when due, or underpays the proper amount due, the state franchise holder shall pay interest at the rate per year equal to the highest prime lending rate during the

period of delinquency, plus one percent (1%), or the maximum rate specified by state law.

C. PEG Carriage and Interconnection.

1. As set forth in Sections 5870(b) and 5870(g)(3) of the California Public Utilities Code, state franchise holders shall ensure that all PEG channels are receivable by all subscribers, whether they receive digital or analog service, or a combination thereof, without the need for any equipment other than that needed to receive the lowest-cost tier of service. PEG access capacity provided by a state franchise holder shall be of similar quality and functionality to that offered by commercial channels (unless the PEG signal is provided to the state franchise holder at a lower quality or with less functionality), shall be capable of carrying a National Television System Committee (NTSC) television signal, and shall be carried on the state franchise holder's lowest-cost tier of service. To the extent feasible, the PEG channels shall not be separated numerically from other channels carried on the lowest-cost tier of service and the channel numbers for the PEG channels shall be the same channel numbers used by any incumbent cable operator, unless prohibited by federal law. After the initial designation of the PEG channel numbers, the channel numbers shall not be changed without the agreement of the City unless federal law requires the change.

2. Where technically feasible, each state franchise holder and each incumbent cable operator shall negotiate in good faith to interconnect their networks for the purpose of providing PEG programming. Interconnection may be accomplished by any means authorized under Public Utilities Code § 5870(h). Each state franchise holder and incumbent cable operator shall provide interconnection of PEG channels on reasonable terms and conditions and may not withhold the interconnection. If a state franchise holder and an incumbent cable operator cannot reach a mutually acceptable interconnection agreement for PEG carriage, the City may require the incumbent cable operator to allow each state franchise holder to interconnect its network with the incumbent cable operator's network at a technically feasible point on the state franchise holder's network as identified by the state franchise holder. If no technically feasible point of interconnection is available, each state franchise holder shall make interconnection available to each PEG channel originator programming a channel in the City and shall provide the facilities necessary for the interconnection. The cost of any interconnection shall be borne by each state franchise holder requesting the interconnection unless otherwise agreed to by the parties.

SEC. 6567. Notices.

- A. Each state franchise holder or applicant for a state franchise shall file with the City a copy of all applications or notices that the state franchise holder or applicant are required to file with the California Public Utilities Commission.

- B. Unless otherwise specified in this Section, all notices or other documentation that a state franchise holder is required to provide to the City under this Section or the California Public Utilities Code shall be provided to both the City Manager and the City staff person in charge of cable and telecommunications, or their successors or designees.

Section 2: Severability. If any section, subsection, sentence, clause or phrase of this chapter is for any reason held to be invalid or unconstitutional, the decision shall not affect the validity of the remaining portions of the Chapter. The City Council hereby declares that it would have passed this Chapter, and each section, subsection, sentence, clause and phrase thereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses or phrases be declared invalid under law.

Section 3: This ordinance will take effect thirty (30) days after the date of its adoption.

DATE: January 5, 2011

ATTEST:

APPROVED:

/s/ Randal J. Mendosa
City Clerk, City of Arcata

/s/ Susan Ornelas
Mayor, City of Arcata

CLERK'S CERTIFICATE

I hereby certify that the foregoing is a true and correct copy of **Ordinance No. 1405**, passed and adopted at a regular meeting of the City Council of the City of Arcata, Humboldt County, California on the 5th day of January, 2011, by the following vote:

AYES: **ORNELAS, WINKLER, BRINTON, STILLMAN, WHEETLEY**

NOES: **NONE**

ABSENT: **NONE**

ABSTENTIONS: **NONE**

/s/ Randal J. Mendosa
City Clerk, City of Arcata